# **GBV AoR HELPDESK**

**Gender-Based Violence in Emergencies** 

# Briefing Note on Prioritizing Safety and Support in Digital Reporting of Gender-Based Violence



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#### Introduction

Digital tools are more accessible than ever, which has led to a surge of technological solutions aimed at improving access to and quality of services in humanitarian settings. One area where this trend is evident is the response to gender-based violence (GBV). Digital tools have emerged as a potential game-changer for survivor reporting; however, like any innovation, these tools carry both benefits and risks. There are value propositions<sup>1</sup> to digitally reporting GBV, but the potential for retaliation, stigma and loss of survivors' trust adds a layer of complexity that requires diligent consideration.

This briefing note explores these complexities. It begins with a description of digital reporting and how it may be used in GBV service delivery. It then examines some of the key ethical considerations linked to establishing and using digital reporting for GBV. The note goes on to detail foundational principles that should guide any efforts to design and adapt digital GBV reporting. It concludes with a checklist of key considerations. The annex features a simulated reporting platform showcasing common pitfalls to avoid when designing safe and effective GBV reporting tools.

The note is written for anyone engaged in developing, working with, or overseeing digital platforms for GBV, including managers, decision-makers, technology developers, and GBV practitioners. The information included in the note is based on a desk review of GBV guidelines, digital development principles, existing digital reporting tools, and codes of conduct. Key references are included at the end of the briefing note.

# **Digital Reporting for Gender-Based Violence**

Mobile broadband networks now reach almost the entire planet, with coverage available to an astonishing 95 percent of the global population. The number of mobile internet users nearly doubled between 2015-2022, introducing a new era of internet connectivity. This upsurge in mobile users has fueled the development of technological solutions for a wide array of challenges, creating new opportunities in humanitarian settings.

GBV is one of many domains where decision-makers are exploring how technology can be harnessed for more

<sup>&</sup>lt;sup>1</sup> "A value proposition is a statement that clearly identifies the benefits a company's products and services will deliver to its customers." Pratt, M. (2023). What is a value proposition? TechTarget, https://www.techtarget.com/searchcio/definition/value-proposition-VP

<sup>&</sup>lt;sup>2</sup> GSMA. (2023). The State of Mobile Internet Connectivity. Retrieved from https://www.gsma.com/r/wp-content/uploads/2023/10/The-State-of-Mobile-Internet-Connectivity-Report-2023.pdf <sup>3</sup> lbid.

effective response and prevention. Despite its widespread occurrence, reporting rates for GBV remain low in many settings, due to societal barriers like stigma, shame, and fear of retaliation, as well as challenges with accessibility of services. Digital technologies that allow survivors to submit reports electronically, via websites, mobile apps, chatbots or other similar platforms, may be a useful alternative for many women and girls.

A 2023 review of 13 mobile and online applications found many of the existing digital GBV reporting platforms serve one of several purposes: 1) to document an incident for future reporting to police; 2) to capture evidence and accounts for legal redress; 3) to map trends; or 4) to seek services.<sup>4</sup> The majority of these digital solutions were designed to fight impunity by facilitating reporting to law enforcement and/or creating pathways to pursue criminal or civil justice.

This focus on criminal justice may not align with what survivors want, what is effective, or even be safe in some cultural contexts. A World Bank analysis on the effectiveness of common redress measures found that while countries acknowledge the need to hold perpetrators accountable, existing laws often fail to protect survivors. Criminal sanctions against perpetrators can discourage survivors from reporting abuse for fear of abuser retaliation. Protection orders, intended to safeguard survivors, are undermined by weak enforcement and delays in implementation, leaving survivors vulnerable. Some judicial systems (particularly traditional systems) may propose or mandate mediation, which evidence strongly indicates is dangerous in most cases of GBV, particularly intimate partner violence.

These issues raise the question of intent: what is the intended purpose of a reporting mechanism? How are the experiences and priorities of women and girls driving this effort? Have women and girls been asked what they want, what they need, what would be effective, and what would be protective? Though digital solutions extend the reach of reporting and could make reporting more efficient by eliminating the need to travel, there are risks to consider before offering this access point to survivors.

#### **Ethical Considerations (Risks) in Digital Gender-Based Violence Reporting**

As with any digital tool, the first consideration should be the perspective of the end user--in this case, the survivors. Women and girls who have been exposed to GBV face a number of consequences, including physical, psychological and social repercussions (see Figure 1).

Reporting digitally may add to the risks survivors already face, especially in the case of failures in privacy and data security. For example, shared, borrowed, or otherwise insecure devices can compromise the confidentiality of reports. Leaks, misuse or unauthorized access to reported information may expose survivors to further violence from the perpetrator, and further stigmatization from communities.

Even where provisions are in place to secure data, lack of clarity or specificity on the digital platform about how personal information is safely stored or accessed may exacerbate feelings of disempowerment that are common after exposure to violence. Survivors may worry about being blamed, judged, and isolated by their community. They may also experience heightened fear and anxiety linked to the potential for retaliation and escalation of abuse.

<sup>&</sup>lt;sup>4</sup> Stevens, L. et al. (2024). "Sec. Forensic and Legal Psychology. Volume 14 – 2023," Frontiers in Psychology, https://doi.org/10.3389/fpsyg.2023.1289817.

<sup>&</sup>lt;sup>5</sup> World Bank. (n.d.). How effective are the most common redress measures against domestic violence? <a href="https://blogs.worldbank.org/developmenttalk/how-effective-are-most-common-redress-measures-against-domestic-violence">https://blogs.worldbank.org/developmenttalk/how-effective-are-most-common-redress-measures-against-domestic-violence</a>
<sup>6</sup> For a discussion of this, see GBV AoR and Inter-agency (2017). Interagency Gender-Based Violence Case Management Guidelines, Providing Care and Case Management Services to Gender-based Violence Survivors in Humanitarian Settings also see GBV AoR Helpdesk (n.d.) Intimate Partner Violence in Emergencies Evidence Digest.



Figure 1: Consequences of GBV<sup>7</sup>

The reporting process itself can be re-traumatizing for survivors, especially if it involves recounting graphic details of the abuse. This can trigger harmful memories or flashbacks, which can be particularly harmful and/or destabilizing on an impersonal platform, where immediate support from a case manager or other trained professional is not available.

In addition, survivors may be unable to effectively use digital reporting tools for GBV due to lack of access to technology, inadequate digital literacy, or language limitations. As is discussed in the next section, *if a digital reporting mechanism is desired by women and girls in the setting*, these platforms should be designed with survivor safety and wellbeing at the core, and with adherence to industry-recognized ethical principles for GBV response services.

### **Ethical Foundations for GBV Reporting Technologies**

Any adaptation or creation of digital GBV reporting tools must be grounded in well-defined minimum standards for GBV response and established principles for safe and effective digital tools. The following standards are critical for any digital reporting mechanism. If a platform cannot meet these benchmarks, developers must evaluate whether the platform risks causing harm.

#### Design for Safety

**Prioritize efforts to "do no harm."** A core principle of all humanitarian action is to avoid exposing affected populations to further harm in the process of providing humanitarian aid. For any digital interventions to address GBV, this means all those involved in designing and implementing the intervention—including decision-makers, project managers, developers, and care providers—must anticipate and address any unintended consequence that might result in retaliatory violence, stigma, or other harm to a survivor or to caseworkers using the tools. User research should be required before deploying any tools. After deployment, safety should not be assumed based on the lack of negative reports. On-going monitoring, including data analysis and solicitation of user feedback, is central to understanding the platform's uptake and impact.

<sup>&</sup>lt;sup>7</sup> This list of impacts is adapted from Inter-agency Standing Committee (2015). *Guidelines for Integrating Gender-based Violence Interventions in Humanitarian Action*, p. 11. https://gbvguidelines.org/wp/wp-content/uploads/2018/03/GBV\_UserGuide\_021618.pdf <sup>8</sup> Sphere Project (2011). Humanitarian Charter and Minimum Standards in Humanitarian Response, p 28. Sphere Project (2011). https://spherestandards.org/handbook/

**Ensure benefits outweigh risks.** The WHO *Ethical and safety recommendations for researching, documenting and monitoring sexual violence in emergencies* advise that "the benefits to respondents or communities of documenting sexual violence must be greater than the risks to respondents and communities." As noted previously, the main purpose of many current digital GBV reporting platforms is to fight impunity, which presumes survivor priorities are weighted toward access to justice. However, this may not be true for many survivors; in fact, access to justice may present additional physical and psychological risks for survivors that do not outweigh any benefits. Consulting with women and girls is critical to ensuring the purpose of the digital platform is in alignment with survivors' needs.

**Ensure basic care and support is in place for survivors before introducing digital reporting.** Before introducing any digital GBV reporting, referral pathways must be in place for survivors to access core services, most notably psychosocial support and health care. Building a strong response to GBV requires quality multisectoral services that are accessible, confidential, age-appropriate, and delivered with compassion. A digital reporting platform should never replace GBV case management or other direct services for survivors.

**Survivor consent is mandatory before any digital reporting takes place**. All information gathering, record keeping, and information sharing is contingent on survivors' informed consent.<sup>12</sup> However, it can be difficult to ensure survivors have all the necessary information to provide meaningful consent with digital reporting platforms. Reporting platforms must be explicit and transparent about how information will be stored; who will have access; how it will be protected; how it will be used; how survivors could/will be contacted BEFORE any of their information is disclosed to any other parties; and how survivors can remove information previously provided if they wish to do so.

#### User-Centered Design

**Design with users, rather than for them**. The Principles for Digital Development<sup>13</sup> state that digital tools are best when they address the specific context, culture, behaviors, and expectations of the people who will directly interact with the technology. To ensure this, organizations must partner with women and girls (in safe ways) to determine their needs and whether/how a digital tool might address contextual risks and challenges. This includes being open to the idea that a non-digital solution might be more effective or preferred. This also means designing around common barriers survivors may face, and seeking inputs of women and girls throughout the project lifecycle. A few examples of barriers include:

- **Limited connectivity.** Lack of access to internet-enabled devices or reliable and safe internet can deter reporting.
- **Digital literacy.** Survivors may lack the necessary digital literacy skills to utilize digital reporting platforms effectively due to the digital gender gap.
- Language. Language barriers can further complicate the reporting process and exclude non-dominant language speakers.

**Analyze the local ecosystem**. According to the Principles for Digital Development, well-designed initiatives consider the structures and needs of end users in designing an appropriate tool.<sup>14</sup> Committing time to analyze contextual factors like culture, gender norms, and infrastructure is essential to ensuring the tool will be relevant and sustainable. Understanding the existing ecosystem through an analysis with local actors will help

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<sup>&</sup>lt;sup>9</sup> This standard is outlined in World Health Organization (2007). Ethical and safety recommendations for researching, documenting and monitoring sexual violence in emergencies, p 10. <a href="https://www.who.int/publications/i/item/9789241595681">https://www.who.int/publications/i/item/9789241595681</a>

<sup>&</sup>lt;sup>10</sup> This standard is outlined in WHO (2007), p 22.

<sup>&</sup>lt;sup>11</sup> For more information about basic care and support services, see the Inter-Agency GBV Minimum Standards <a href="https://gbvaor.net/gbviems">https://gbvaor.net/gbviems</a>

<sup>&</sup>lt;sup>12</sup> This standard is outlined in WHO (2007), p 22.

<sup>&</sup>lt;sup>13</sup> The Principles for Digital Development have been endorsed by more than 300 organizations, including donors, international organizations, and civil society organizations and focus supporting policymakers, practitioners and technologists to ensure that all people benefit from digital initiatives. See Principles for Digital Development (2024). <a href="https://digitalprinciples.org/">https://digitalprinciples.org/</a>
<sup>14</sup> Principles for Digital Development (2024).

determine if and what kind of a digital reporting tool would be safe and effective in the setting.

#### Design for Privacy and Security

**Prioritize data privacy and security**. The Principles of Digital Development urge developers to approach digital tools with careful consideration of the data collected, the methods of management, and usage and sharing. In relation to GBV, this requires minimizing data collection and implementing strong measures to protect user information from unauthorized access. Every consideration must be explored and addressed related to the likelihood and severity of potential risks. This requires initial and on-going risk assessments throughout the data management process, from collection to storage and usage. Robust data security measures and a plan for destruction of data should be in place before implementation of digital reporting, and regularly updated as necessary.

#### Design for Sustainability

**Maximize the impact by prioritizing the sustainability of the tool**. The Principles of Digital Development recommend viewing any adaptation or development of tool with the lens of sustainability to ensure long-term stakeholder and end user support and impact.<sup>16</sup> This means determining, from the outset, the purpose, timeline for availability, and long-term support for production and maintenance to ensure the platform is supported without unplanned or erratic interruptions. If the platform cannot be supported in this manner, consider its utility.

#### **Checklist of Key Considerations Related to Digital Reporting of GBV**

To put all of these principles into practice requires a thorough risk assessment that proactively engages GBV practitioners and communities (particularly women and girls). The questions below are meant to provide examples of key areas of consideration that should inform any initial or ongoing assessments, as well as any decisions about whether, why, and how to develop, implement and monitor digital reporting mechanisms for GBV.

#### Ethical Soundness

- What will be the actual experience of someone reporting through the digital tool? Conduct a 'user journey' to determine the touchpoints with technology, possible expectations of the users, pain points and opportunities to maximize benefits and reduce risks.<sup>17</sup> This analysis should identify potential issues within the reporting mechanism as well as with the information flow.
- *Is there a potential safety backlash?* Conduct a safety mapping exercise with women and girls to determine the potential for harm or safety risks.
- How is the data handled? Protected? Retained/Archived? How is the information on data protection shared with the user? Consider a Data Protection Impact Assessment (DPIA)<sup>18</sup> to identify risks throughout the data processing and management lifecycle.
- Will the reporting mechanism meet standards for safe and ethical GBV response? Analyze the mechanism's alignment with GBV ethical foundations outlined above and identify any potential gaps and ways to address these gaps.

<sup>15</sup> Ibid.

<sup>16</sup> Ibid.

<sup>&</sup>lt;sup>17</sup> A "user journey" is a visualization or narrative illustrating the steps users take, including their actions, thoughts, feelings, and motivations, when interacting with a product, and essential for understanding user experiences and improving satisfaction. A "touchpoint" is any interaction a user has with a product. A "pain point" is a difficulty or frustration users encounter while using a product or a service that reduces their satisfaction.

<sup>&</sup>lt;sup>18</sup> Data Protection Impact Assessments (DPIAs) are a crucial tool for organizations to proactively identify and mitigate risks associated with personal data processing. Wolford, B. (n.d.). Data Protection Impact Assessment (DPIA). <a href="https://gdpr.eu/data-protection-impact-assessment-template/">https://gdpr.eu/data-protection-impact-assessment-template/</a>

• Does the reporting mechanism offer information about available services and ask the survivor if she would like to be referred? Partner with local GBV response providers to determine safe ways to connect survivors with services.

#### Acceptability

- Does the reporting mechanism fulfill a need expressed by women and girls in the setting? Utilize
  a variety of research methods (e.g., key informant interviews, focus group discussions, surveys)
  to identify if there is a need (identified by survivors or those at risk of GBV) for a digital reporting
  platform, or if one exists, any frustrations with access to reporting and desires for improved
  reporting.
- What is the intended purpose of the reporting mechanism? Can that purpose be fulfilled in the setting? Is the purpose of reporting clearly conveyed to survivors? State (on the site itself) what the purpose of the site is and how the purpose was determined by research undertaken with women and girls who may use the service. Simply stating the platform is available for reporting does not answer critical questions survivors may have about the utility of it, and if it safe for them to engage with the mechanism. (For an example of a simulated site with a description of some common issues, see Annex 1.)
- How will the reporting mechanism ensure informed consent? Confirm that potential users have information about the reason for data collection (in the context of reporting); the nature of questions to be asked; potential risks and benefits; precautions taken to protect confidentiality; with whom and under what circumstances information will be shared; and the right to refuse to answer any questions.<sup>19</sup>
- Does the reporting mechanism include language that is affirming and meets standards for psychological first aid? Prioritize survivor-affirming terminology such as "survivor" over "victim" and utilize language that reinforces the survivor's agency and control over the situation, is empathetic, and does not imply the survivor is responsible for any abuse or violence.<sup>20</sup>
- Is there long-term funding for the reporting mechanism? How will it be hosted and maintained? Determine if the tool's maintenance is supported by grants or other ongoing funding sources. Insufficient resources or capacity lead to ineffective handling, which can lead to survivor discouragement, which in turn may negatively affect other survivors' help-seeking behavior.
- Does the reporting platform have a sound technical architecture? Check for clear documentation (written materials like diagrams, flowcharts, and descriptions that explain the technical architecture of the platform and interactions between various system components), for easy maintainability, scalability, robust security, and 'critical component redundancy,' or built-in backups that would allow the platform to continue in the event of a failure (e.g. the use of multiple server backups).

#### Privacy and Data Security

- What are the specific privacy and data security risks? Identify specific privacy and data security risks in data collection, usage, and sharing. Determine mitigation plans that adhere to GBV minimum standards.
- What security features are available? Analyze the reporting mechanism's security measures and any vulnerabilities. Determine the likelihood and severity of security breaches and develop

<sup>20</sup> Refer to <u>The Inter-Agency Minimum Standards for Gender-Based Violence in Emergencies</u> or <u>GBV Guidelines</u> for affirming language to be included in the reporting mechanism.

<sup>&</sup>lt;sup>19</sup> Refer to the WHO Ethical Recommendations for further guidance.

<sup>&</sup>lt;sup>21</sup> Technical architecture is a form of internet technology architecture. It involves the development of a technical blueprint regarding the arrangement, interaction, and interdependence of all elements so that system-relevant requirements are met. For more information, see <a href="https://www.leanix.net/en/wiki/it-architecture/technical-architecture#:~:text=by%20system%20noncompliance.-">https://www.leanix.net/en/wiki/it-architecture/technical-architecture#:~:text=by%20system%20noncompliance.-</a>, What%20does%20technical%20architecture%20mean%3F,system%2Drelevant%20requirements%20are%20met.

- mitigation plans. Security measures should address not just online threats, but also the possibility of unauthorized access through shared, borrowed or monitored devices.
- Is the name of the platform neutral, so as not to identify the purpose? Avoid language like "GBV," "violence against women," "sexual violence," "intimate partner violence," "domestic violence," etc., in the naming of the mechanism to avoid "casual observers" (such as intimate partners or family members) from being able to observe what the survivor is reporting. (See Annex 1 for further discussion.)
- *Is there a data protection framework in place?* Create a data protection policy outlining the reporting mechanism's approach to data management.
- Have applicable legal frameworks been taken into account that may impact how data is hosted and rights of users (e.g. General Data Protection Regulation<sup>22</sup>)? Review legal frameworks and internally document or include in the terms of use/privacy policy how the mechanism will abide by relevant legal frameworks.

#### Accessibility

- In the targeted setting, what is women and girls' level of access to internet-enabled devices? Are they shared, borrowed, or monitored? What assumptions are made about access? Undertake an information and communications technology assessment that includes questions about general population mobile technology usage, women and girls' personal usage and access, real and perceived safety risks of usage, and desired uses.
- What is the preference for reporting pathways (e.g. hotlines, interactive voice response, unstructured supplementary service data/short messaging service)? In user research, ask women and girls about their preferences for reporting, considering how different routes for reporting can serve the intended purpose (as it aligns with the needs of women and girls).
- What is the site's accessibility for diverse users, including users with disabilities? Assess accessibility needs of diverse users to design reporting mechanisms with clear navigation, keyboard functionality, and proper alternatives for non-text content.<sup>23</sup>
- Does the platform function in preferred languages in the setting? Determine the needed languages for diverse users and translate content into the most local language to ensure equitable access.

# **Looking Ahead: Anticipate Risks and Design for Safety**

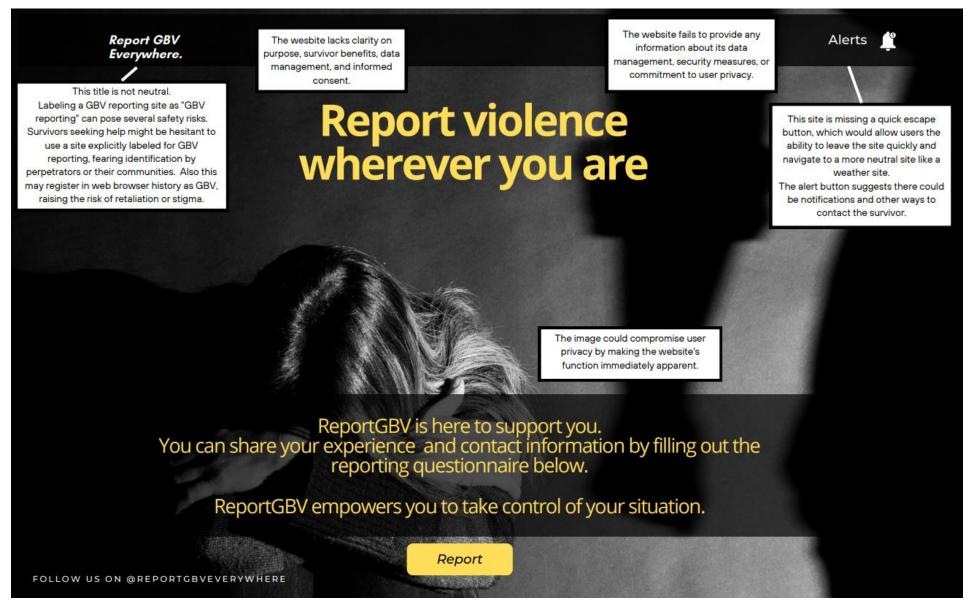
Digital tools have the promise to aid in overcoming some of the barriers survivors may face in reporting GBV in humanitarian settings. However, careful consideration is crucial before designing and implementing digital reporting platforms due to the risks of causing further harm. The decision of whether to proceed with a digital reporting tool should be informed by a comprehensive assessment, including a critical evaluation of its necessity and potential impact. Involving GBV practitioners and women and girls from affected communities in problem definition and the solution design is essential. Their expertise in navigating safety and mitigation strategies is vital in determining if a digital reporting mechanism will be truly beneficial and align with the priorities of survivors. The suitability of digital reporting platforms depends on the specific setting. If one is chosen, it should be built upon the ethical foundations discussed earlier and rigorously assessed against the established criteria.

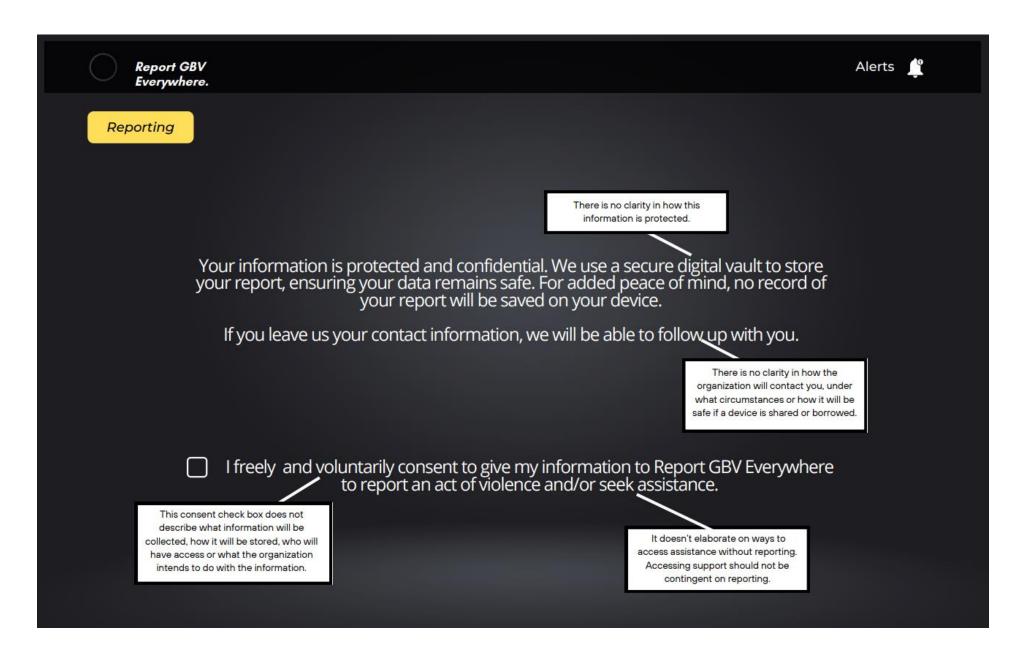
<sup>&</sup>lt;sup>22</sup> The General Data Protection Regulation (GDPR) is a European Union regulation on information privacy in the European Union and the European Economic Area. The GDPR is an important component of EU privacy law and human rights law, in particular Article 8 of the Charter of Fundamental Rights of the European Union. See <a href="https://gdpr-info.eu">https://gdpr-info.eu</a>

<sup>&</sup>lt;sup>23</sup> Refer to the Web Accessibility Initiative for more information. The Web Accessibility Initiative is a product of the World Wide Web Consortium (W3C) that develops international accessibility standards for websites, applications, and other digital content.

#### **Annex 1: Examples of Bad Practice in Simulated GBV Reporting Site**

There are a number of digital reporting sites available to report GBV. However, these sites do not always adhere to GBV ethical standards and best practices for safe and effective digital platforms, which compromises survivor safety. Some of the common issues are identified below.





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#### The GBV AoR Help Desk

The GBV AoR Helpdesk is a unique research and technical advice service which aims to inspire and support humanitarian actors to help prevent, mitigate and respond to violence against women and girls in emergencies. Managed by Social Development Direct, the GBV AoR Helpdesk is staffed by a global roster of senior Gender and GBV Experts who are on standby to help guide frontline humanitarian actors on GBV prevention, risk mitigation and response measures in line with international standards, guidelines and best practice. Views or opinions expressed in GBV AoR Helpdesk Products do not necessarily reflect those of all members of the GBV AoR, nor of all the experts of SDDirect's Helpdesk roster.

# The GBV AoR Helpdesk

You can contact the GBV AoR Helpdesk by emailing us at: enquiries@gbviehelpdesk.org.uk

The Helpdesk is available 09.00 to 17.30 GMT Monday to Friday.

Our services are free and confidential.